

AMENDED IN ASSEMBLY SEPTEMBER 3, 2013

AMENDED IN ASSEMBLY AUGUST 19, 2013

AMENDED IN ASSEMBLY AUGUST 7, 2013

AMENDED IN ASSEMBLY JUNE 24, 2013

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AMENDED IN SENATE MAY 1, 2013

AMENDED IN SENATE APRIL 17, 2013

SENATE BILL

No. 416

Introduced by Senator Liu

(~~Coauthor~~~~: Coauthors: Assembly Member Members Gatto and Holden~~)

February 20, 2013

An act to amend Sections 54236 and 54237 of, and to add Sections 54237.3 ~~and~~, 54237.7, *and* 54237.8 to, the Government Code, relating to surplus residential property, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

SB 416, as amended, Liu. Surplus residential property.

Existing law declares the intent of the Legislature to preserve, upgrade, and expand the supply of housing to persons and families of low or moderate income, through the sale of specified surplus residential property owned by public agencies. Existing law establishes priorities and procedures that any state agency disposing of that surplus residential property is required to follow, and defines relevant terms for these purposes, including "fair market value."

This bill would revise the definition of "fair market value" for purposes of the sale of this surplus residential property, to reflect the

existing “as is” condition of the property, taking into account any needed repairs.

Existing law requires specified single-family residences to be first offered to their present occupants, at an affordable price, as defined. Under existing law, the selling agency has the option of making repairs to the property required by lenders or government assistance programs, or providing the occupants with a replacement dwelling, pursuant to a specified provision of law.

This bill would revise the procedures applicable to the sale of these surplus residential properties not otherwise sold pursuant to existing procedures, to be offered to current and former tenants in good standing, respectively, and to purchasers who will be owner occupants. The bill additionally would require the selling agency to offer tenants in good standing of nonresidential properties to be given priority to purchase the property they occupy. The bill would authorize the Department of Transportation to offer a residence or property in an “as is” condition, at the request of a person with priority to purchase the residence or property in accordance with existing law.

This bill would require proceeds from sales of surplus residential property to be placed in the SR-710 Rehabilitation Account, created by the bill, and would continuously appropriate these funds for the purpose of providing specified repairs to the properties until the last of the properties is repaired, at which time the funds, less any reimbursements due to the federal government, would be transferred to the State Highway Account, for allocation by the California Transportation Commission, as specified.

This bill would provide that the preliminary project alternative referred to as Alternative F-6 in the December 2012 Alternative Analysis Report of the Los Angeles Metropolitan Transportation Authority shall no longer be deemed a feasible alternative for consideration in any state environmental review process for the Interstate 710 North Gap Closure project, as specified.

Vote: $\frac{2}{3}$. Appropriation: yes. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 54236 of the Government Code is
2 amended to read:

1 54236. (a) As used in this article, the term “offer” means to
2 solicit proposals prior to sale in a manner calculated to achieve a
3 sale under the conditions specified, and to hold the offer open for
4 a reasonable period of time, which shall be no more than one year,
5 unless the time is extended by the selling agency at its discretion,
6 for a period to be specified by the selling agency.

7 (b) As used in this article, the term “affordable price” means,
8 in the case of a purchaser, other than a lower income household,
9 the price for residential property for which the purchaser’s monthly
10 payments will not exceed that portion of the purchasing
11 household’s adjusted income as determined in accordance with
12 the regulations of the United States Department of Housing and
13 Urban Development, issued pursuant to Section 235 of the National
14 Housing Act; and, in the case of a purchaser that is a lower income
15 household, the price for residential property for which the
16 purchaser’s monthly payments will not exceed that portion of the
17 purchasing household’s adjusted income as determined in
18 accordance with the regulations of the United States Department
19 of Housing and Urban Development issued pursuant to Section 8
20 of the United States Housing Act of 1937.

21 (c) As used in this article, the term “single-family residence”
22 means a real property improvement used, or intended to be used,
23 as a dwelling unit for one family.

24 (d) As used in this article, the term “surplus residential property”
25 means land and structures owned by any agency of the state that
26 is determined to be no longer necessary for the agency’s use, and
27 that is developed as single-family or multifamily housing, except
28 property being held by the agency for the purpose of exchange.

29 Surplus residential properties shall only include land and
30 structures that, at the time of purchase by the state, the state had
31 intended to remove the residences thereon and to use the land for
32 state purposes.

33 (e) As used in this article, the term “displacement” includes,
34 but is not limited to, persons who will have to move from surplus
35 residential property that they occupy when it is sold by a state
36 agency because they are unable to afford to pay the price that the
37 state agency is asking for the residential property.

38 (f) As used in this article, the term “fair market value” shall
39 mean fair market value as of the date the offer of sale is made by
40 the selling agency pursuant to the provisions of this article and

1 shall reflect the existing “as is” condition of the property, taking
2 into account any repairs required to make the property safe and
3 habitable. This definition shall not apply to terms of sale that are
4 described as mitigation measures in an environmental study
5 prepared pursuant to the Public Resources Code if the study was
6 initiated before this measure was enacted.

7 (g) As used in this article, the term “affordable rent” means, in
8 the case of an occupant person or family, other than a person or
9 family of low or moderate income, rent for residential property
10 that is not more than 25 percent of the occupant household’s gross
11 monthly income, and in the case of an occupant person or family
12 of low or moderate income, rent for residential property that is not
13 more than the percentage of the adjusted income of the occupant
14 person or family as permitted under regulations of the United States
15 Department of Housing and Urban Development issued pursuant
16 to Section 8 of the United States Housing Act of 1937, but not in
17 excess of the market rental value for comparable property.

18 (h) As used in this article, the term “area median income” means
19 median household income, adjusted for family size as determined
20 in accordance with the regulations of the United States Department
21 of Housing and Urban Development issued pursuant to Section
22 235 of the National Housing Act, as amended (Public Law 90-448),
23 for the standard metropolitan statistical area (SMSA), in which
24 surplus residential property to be disposed of pursuant to this article
25 is located, or the county in which the property is located, if it is
26 outside an SMSA.

27 (i) As used in this article, the term “persons and families of low
28 or moderate income” means persons and families who meet both
29 of the following conditions:

30 (1) Meet the definition of persons and families of low or
31 moderate income set forth in Section 50093 of the Health and
32 Safety Code.

33 (2) Have not had an ownership interest in real property in the
34 last three years.

35 (j) As used in this article, the term “lower income households”
36 means lower income households as defined in Section 50079.5 of
37 the Health and Safety Code.

38 SEC. 2. Section 54237 of the Government Code is amended
39 to read:

1 54237. (a) Notwithstanding Section 11011.1, any agency of
2 the state disposing of surplus residential property shall do so in
3 accordance with the following priorities and procedures:

4 (1) First, all single-family residences presently occupied by
5 their former owners shall be offered to those former owners at the
6 appraised fair market value.

7 (2) Second, all single-family residences shall be offered,
8 pursuant to this article, to their present occupants who have
9 occupied the property two years or more and who are persons and
10 families of low or moderate income.

11 (3) Third, all single-family residences shall be offered, pursuant
12 to this article, to their present occupants who have occupied the
13 property five years or more and whose household income does not
14 exceed 150 percent of the area median income.

15 (4) Fourth, a single-family residence shall not be offered,
16 pursuant to this article, to present occupants who are not the former
17 owners of the property if the present occupants have had an
18 ownership interest in real property in the last three years.

19 (b) Single-family residences offered to their present occupants
20 pursuant to paragraphs (2) and (3) of subdivision (a) shall be
21 offered to those present occupants at an affordable price, which
22 price shall not be less than the price paid by the agency for original
23 acquisition, unless the acquisition price was greater than the current
24 fair market value, and shall not be greater than fair market value.
25 When single-family residences are offered to present occupants
26 at a price that is less than fair market value, the selling agency
27 shall impose terms, conditions, and restrictions to ensure that the
28 housing will remain available to persons and families of low or
29 moderate income and households with incomes no greater than
30 the incomes of the present occupants in proportion to the area
31 median income. The Department of Housing and Community
32 Development shall provide to the selling agency recommendations
33 of standards and criteria for these prices, terms, conditions, and
34 restrictions. The selling agency shall provide repairs required by
35 lenders and government housing assistance programs, or, at the
36 option of the agency, provide the present occupants with a
37 replacement dwelling pursuant to Section 54237.5.

38 (c) If single-family residences are offered to their present
39 occupants pursuant to paragraphs (2) and (3) of subdivision (a),
40 the occupants shall certify their income and assets to the selling

1 agency. When single-family residences are offered to present
2 occupants at a price that is less than fair market value, the selling
3 agency may verify the certifications, in accordance with procedures
4 utilized for verification of incomes of purchasers and occupants
5 of housing financed by the California Housing Finance Agency
6 and with regulations adopted for the verification of assets by the
7 United States Department of Housing and Urban Development.
8 The income and asset limitations and term of residency
9 requirements of paragraphs (2) and (3) of subdivision (a) shall not
10 apply to sales that are described as mitigation measures in an
11 environmental study prepared pursuant to the Public Resources
12 Code, if the study was initiated before this measure was enacted.

13 (d) All other surplus residential properties and all properties
14 described in paragraphs (1), (2), and (3) of subdivision (a) that are
15 not purchased by the former owners or the present occupants shall
16 be then offered to housing-related private and public entities at a
17 reasonable price, which is best suited to economically feasible use
18 of the property as decent, safe, and sanitary housing at affordable
19 rents and affordable prices for persons and families of low or
20 moderate income, on the condition that the purchasing entity shall
21 cause the property to be rehabilitated and developed as limited
22 equity cooperative housing with first right of occupancy to present
23 occupants, except that where the development of cooperative or
24 cooperatives is not feasible, the purchasing agency shall cause the
25 property to be used for low and moderate income rental or
26 owner-occupied housing, with first right of occupancy to the
27 present tenants. The price of the property in no case shall be less
28 than the price paid by the agency for original acquisition unless
29 the acquisition price was greater than current fair market value
30 and shall not be greater than fair market value. Subject to the
31 foregoing, it shall be set at the level necessary to provide housing
32 at affordable rents and affordable prices for present tenants and
33 persons and families of low or moderate income. When residential
34 property is offered at a price that is less than fair market value, the
35 selling agency shall impose terms, conditions, and restrictions as
36 will ensure that the housing will remain available to persons and
37 families of low or moderate income. The Department of Housing
38 and Community Development shall provide to the selling agency
39 recommendations of standards and criteria for prices, terms,
40 conditions, and restrictions.

(e) Any surplus residential properties not sold pursuant to subdivisions (a) to (d), inclusive, shall then be sold at fair market value, with priority given first to purchasers who are present tenants in good standing with all rent obligations current and paid in full, second to former tenants who were in good standing at the time they vacated the premises, with priority given to the most recent tenants first, and then to purchasers who will be owner occupants. The selling agency may commence the sales of properties that former tenants may possess a right to purchase as provided by this subdivision 30 days after the selling agency has done both of the following:

(1) Posted information regarding the sales under this subdivision on the selling agency's Internet Web site.

(2) Made a good faith effort to provide written notice, by first-class mail, to the last known address of each former tenant.

(f) Tenants in good standing of nonresidential properties shall be given priority to purchase, at fair market value, the property they rent, lease, or otherwise legally occupy.

SEC. 3. Section 54237.3 is added to the Government Code, to read:

54237.3. Notwithstanding the requirement to provide repairs in subdivision (b) of Section 54237, the Department of Transportation may offer a residence or property in an "as is" condition at the request of a person given priority to purchase pursuant to paragraphs (2) and (3) of subdivision (a) of Section 54237.

SEC. 4. Section 54237.7 is added to the Government Code, to read:

54237.7. Notwithstanding Section 183.1 of the Streets and Highways Code, the Department of Transportation shall deposit proceeds from sales pursuant to this article into the SR-710 Rehabilitation Account, which is hereby created. Notwithstanding Section 13340, funds in the account are hereby continuously appropriated to the department without regard to fiscal years for the purpose of providing repairs required pursuant to subdivision (b) of Section 54237. The total funds maintained in the account shall not exceed five hundred thousand dollars (\$500,000). Funds exceeding that amount, less any reimbursements due to the federal government, shall be transferred to the State Highway Account in the State Transportation Fund to be used for allocation by the

1 California Transportation Commission (commission) exclusively
2 to fund projects located in Pasadena, South Pasadena, Alhambra,
3 La Cañada Flintridge, and the 90032 postal ZIP Code. Projects
4 shall be selected and prioritized by the affected communities in
5 consultation with the Los Angeles County Metropolitan
6 Transportation Authority, pursuant to guidelines developed by the
7 commission. The Los Angeles Metropolitan Transportation
8 Authority shall submit a proposed program of projects and the
9 commission shall have final authority to approve the projects.
10 Eligible projects may include, but are not limited to: sound walls;
11 transit and rail capital improvements; bikeways; pedestrian
12 improvements; signal synchronization; left turn signals; and major
13 street resurfacing, rehabilitation, and reconstruction. The funds
14 shall not be used to advance or construct any proposed North State
15 Route 710 tunnel. Any funds remaining in the SR-710
16 Rehabilitation Account on the date that final payment due for the
17 last of the properties repaired has been made, less any
18 reimbursements due to the federal government, shall be transferred
19 to the State Highway Account in the State Transportation Fund,
20 to be used exclusively for the purposes described in this section.

21 *SEC. 5. Section 54237.8 is added to the Government Code, to*
22 *read:*

23 *54237.8. Notwithstanding any other law, for purposes of the*
24 *California Environmental Quality Act (Division 13 (commencing*
25 *with Section 21000) of the Public Resources Code), the preliminary*
26 *project alternative referred to as Alternative F-6 in the December*
27 *2012 Alternative Analysis Report of the Los Angeles Metropolitan*
28 *Transportation Authority shall no longer be deemed a feasible*
29 *alternative for consideration in any state environmental review*
30 *process for the Interstate 710 North Gap Closure project, State*
31 *Clearinghouse number 1982092310.*